

## State of Florida

## **DEPARTMENT OF VETERANS' AFFAIRS**

### Office of the Executive Director

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www.FloridaVets.org

Governor
Pam Bondi
Attorney General
Jeff Atwater
Chief Financial Officer
Adam Putnam
Commissioner of Agriculture

**Rick Scott** 

September 8, 2016

## MEMORANDUM

**TO:** Honorable Rick Scott

Honorable Pam Bondi Honorable Jeff Atwater Honorable Adam Putnam

**FROM:** Florida Department of Veterans' Affairs

Glenn Sutphin, Executive Director

**SUBJECT:** Agenda – Cabinet Meeting of September 20, 2016

The next public meeting of the Governor and Cabinet to transact the business of the Department of Veterans' Affairs will be at 9:00 a.m. (EDT), September 20, 2016 in Tallahassee, Florida.

The Agenda and all required back-up materials are attached for your review.

If you have any questions, please call my Legislative and Cabinet Affairs Director, Roy Clark, at (850) 487-1533 x7723.

cc: Kristin Olson, Director of Cabinet Affairs

Executive Office of the Governor

Cynthia Kelly, Director Governor's Office of Policy and Budget

Attachments

### **AGENDA**

### FLORIDA DEPARTMENT OF VETERANS' AFFAIRS

Meeting materials for the following items are available on the web at:

http://floridavets.org/news/public-notice/2016-public-notices-3/cabinet-meeting-materials/

### **MEMBERS**

Governor Rick Scott Attorney General Pam Bondi Chief Financial Officer Jeff Atwater Commissioner Adam Putnam

> September 20, 2016 9:00 A.M. (EDT) The Capitol Tallahassee, Florida

Contact: Roy Clark, Director of Legislative & Cabinet Affairs (850) 487-1533

ITEM\_\_\_\_\_SUBJECT\_\_\_\_\_RECOMMENDATION\_

1. Respectfully request approval of the minutes of the March 29, 2016 meeting.

(ATTACHMENT 1)

RECOMMEND APPROVAL

2. Respectfully submit the Agency's Legislative Budget Request for FY 2017-2018.

(ATTACHMENT 2)

RECOMMEND APPROVAL

3. Respectfully submit the Agency's Legislative Proposals for 2017.

(ATTACHMENT 3)

RECOMMEND APPROVAL

4. Respectfully submit nominees for the Florida Veterans' Hall of Fame Class of 2016.

(ATTACHMENT 4)

RECOMMEND APPROVAL

### DEPARTMENT OF VETERANS AFFAIRS

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GOVERNOR SCOTT: Next I would like to recognize Mike Prendergast with the Department of Veterans Affairs.

EXECUTIVE DIRECTOR PRENDERGAST: Good morning,
Governor Scott, General Bondi, CFO Atwater, and
Commissioner Putnam.

Before I begin the Department's agenda, I'd like to take a brief moment to highlight two important items for you. First, the Department of Defense is commemorating the 50th anniversary of the Vietnam War to thank and honor our veterans from that war on behalf of a grateful nation.

The Sunshine State also thanks and honors its Vietnam War veterans, a community of more than 506,000 veterans who make the Sunshine State their home.

These men and women bravely answered the call to serve, and served our nation with valor and honor. Tomorrow, on March 30th, the great State of Florida will recognize the 50th anniversary of the Vietnam War, and we want to encourage all citizens to participate in local welcome-home-Vietnam-Veterans-Day events honoring

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and thanking our Vietnam War veterans for their service all around the state.

Ladies and gentlemen, these brave patriots answered the call to duty, so please join me in a moment of silence for the more than 58,000 Vietnam War veterans who did not return home from that war.

(A MOMENT OF SILENCE).

EXECUTIVE DIRECTOR PRENDERGAST: Thank you.

Turning now to the second pre-agenda item. As we all know, historic opportunities are rare occurrences in the Sunshine State and are even more uncommon when a tragedy occurs and affects a family. Governor Scott and members of the Cabinet, as all of you know, Naomi and I are among the 35,000 Florida families who are victims of the toxic Chinese drywall crisis that has beset us and has caused us to have some financial and health problems in some cases.

A little less than three years ago, Naomi and I began experiencing symptoms commonly associated with chronic exposure to the hydrogen sulfite gases linked to this environmental tragedy. Our home that we planned on staying in for the rest of our lives became a hazardous nightmare that we could no longer attend to and live in. Out of concerns for

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our health, we searched for a safe haven from

Tallahassee to Tampa and in all of the counties and

communities in between while the lawsuit continued

to work its way through the courts.

We found everything that we wanted in a community to call home for our children to come and visit whenever they come home from serving our country, and for our grandchildren to come and play and enjoy the recreational opportunities that it has to offer right there in Citrus County between Inverness and Crystal River. So Naomi and I moved up there in 2013 and made it our permanent home while the lawsuit continues to work its way through the legal system.

After nearly 20 years in office, our sheriff has announced that he will not seek reelection in 2016. Governor Scott, General Bondi, CFO Atwater, and Commissioner Putnam, you're very familiar with my service to our country when I was on active duty in the Armed Forces, which included more than three decades as a military policeman and 20 years or more as a commander, a provost marshal, a director of emergency services, or senior law enforcement staff officer.

Because of the importance of the role that a

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sheriff plays in a community, especially in Citrus County, and because of the timing of this historic opportunity, to continue to serve in a role critical to our future, with your blessings, it is my desire to resign and run for sheriff of Citrus County by tendering my resignation to you today.

GOVERNOR SCOTT: First, I just want to tell you, Mike, you've done a great job. I got to meet you back in 2010 when we were both running for office, and it would have been nice if you won your election that year; but fortunately for us you didn't, you had an opportunity to come to work for us, first in my office, and then running the Department.

And I just want to tell you thanks for what you're doing, thank you and Naomi for all your hard work. And I wish you the best of luck, and we do expect you to win if you're going to do this. We don't expect you to lose.

EXECUTIVE DIRECTOR PRENDERGAST: Thank you, Governor.

GOVERNOR SCOTT: Thank you very much for all of your hard work.

EXECUTIVE DIRECTOR PRENDERGAST: Thank you.

ATTORNEY GENERAL BONDI: Mike, I've known you for years, and thank you for your service to our country; thank you for your service to our state now.

There has not been a time that I have not called him when a veteran had an issue, that I would just come across and you handled it instantly, about helping 18-, 19-year-old young men and women who had come back from war; and just thank you for the remarkable job you've done, and thank you for continuing on in public service.

EXECUTIVE DIRECTOR PRENDERGAST: Thank you, General Bondi.

thank you for your service as well to our country. You have brought a heart for service to this job and a passion for our veterans that's unmatched. No one ever questions your devotion to making sure that these men and women who served our country get everything that they are entitled to, and then some, as they should. And you've never missed an opportunity to recognize them and in every public venue.

And so thank you for that, thank you for your partnership with us on Operation of Outdoor

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Freedom, and all the things that you do to continue to lift up that veteran community and get them the services that they deserve as our small way of saying thank you to them for their service and sacrifice.

EXECUTIVE DIRECTOR PRENDERGAST: Thank you.

CFO ATWATER: Colonel, I would like to extend my gratitude as a fellow Floridian and fellow American, that you made a choice to dedicate your professional work, your vocation, and your life service to the country, and to the defense of our country; it's more than noble. And that thanks has to go to Naomi as well; that is a family commitment that is made to the service of this country.

And I'd like to echo the thoughts that have been shared. In the role that you have assumed for us, it is just abundantly clear of the passion that you would see, that anyone who made the similar choice, would be sure to have the eye of this country, and particularly the State of Florida, looking out for them for the remainder of their lives, and you have done it with such incredible passion and commitment of service.

So wishing you and Naomi and the family all the best. Thank you for your service.

1 EXECUTIVE DIRECTOR PRENDERGAST: Thank you all. Thank you very much. It's been an honor and 3 privilege to serve our great state; and more importantly, to contribute to the quality of life 5 that's unmatched anywhere across our country for our veteran families and our service members who 6 7 have come back home after their time in uniform. 8 Turning now to our agenda, Agenda Item 1 is the report of the minutes from the December 8th, 10 2015, Cabinet meeting. We respectfully request 11 approval of the agenda minutes. 12 GOVERNOR SCOTT: Is there a motion on the 13 item? 14 ATTORNEY GENERAL BONDI: So moved. 15 GOVERNOR SCOTT: Is there a second? 16 COMMISSIONER PUTNAM: Second. 17 GOVERNOR SCOTT: Any comments or objections? 18 (NO RESPONSE). 19 GOVERNOR SCOTT: Hearing none, the motion carries. 2.0 21 EXECUTIVE DIRECTOR PRENDERGAST: Thank you. 22 Agenda Item 2 is the Agency's second quarter 23 report. I'd like to provide just a few highlights 2.4 next. 25 In the Division of Benefits and Assistance,

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the Division is in the process of adapting our business practice to align with the new veterans claim management software called VetraSpec. This began this past fall, and we've been updating the system with our historical records.

To that end, our usual dollar amount of approximately \$120 to the dollar return on investment is recorded at \$63 to the dollar at this present time. But this lower dollar ratio is temporary and should return to normal numbers when all the necessary information is harvested and inputted into the database of the new system.

The Division has also successfully converted all of its paper claims for veterans processing their claims for benefits to a digital format and will now be working with our counterparts across the 67 counties veteran service offices to do the same to convert all of their paper files to the digital format.

In our State approving agency within our Division of Benefits and Assistance, we have had a contractual increase from 120 compliance visits to schools per year to 140. This has required the Agency an increase by one federally funded FTE, which has already been approved.

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Moving on to other items with respect to contract, FDVA signed a new contract to help with its medial outreach and branding services, and we're working with Quest Corporation of America down in Pasco County. FVA expects to get great outcomes to reach even greater audiences across Florida's nearly 1.6 million veteran community for a wide array of benefits, such as in-state tuition rates for veterans and their families using the Post 911 GI Bill; several layers of property tax exemptions; and expanded veterans' preference and licensure opportunities for our veterans, including fee waivers for many activities and occupations; and even the opportunity for disabled veterans to get a hunting and fishing license at no cost.

We respectfully request approval of the second quarter report for the Agency.

GOVERNOR SCOTT: Is there a motion to accept the report?

ATTORNEY GENERAL BONDI: So moved.

GOVERNOR SCOTT: Is there a second?

CFO ATWATER: Second.

GOVERNOR SCOTT: Comments or objections?

(NO RESPONSE).

GOVERNOR SCOTT: Hearing none, the motion

1 carries.

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EXECUTIVE DIRECTOR PRENDERGAST: Agenda Item 3 is our State Homes Program update. This section will cover two items beginning with our seventh state veterans nursing home, the Ardie R. Copas home down in St. Lucie County.

Before I give the latest update, I must backtrack a bit to provide you some context. In 2011, the Governor signed letters and sent them up to then Secretary Rich Inseki in Washington, D.C., the Secretary of the Department of Veterans Affairs; and the Agency applied for grants to build nursing homes in Florida to be projected in the near or close -- close to the 36 to \$37 million price range, up to \$40 million perhaps to support the construction of four new nursing homes that followed the design parameters of the nursing home that we recently constructed over in St. Augustine in St. Johns County.

The following year, the Department of

Veterans Affairs published an updated Community

Living Center Design Guide for new nursing home

construction without soliciting input from the

states or providing any analysis of the projected

cost escalation associated with the proposed model

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in the new design guide. This change included more extensive designs, a transition to 100% private rooms from semi-private rooms, a significant increase in square footage requirements, and a shift to build new homes to lead standards.

Although the design guide specifically states, this volume is meant to be a guide, not a code or regulation, the new design paradigm took on a financially significant departure from the current structures that the State of Florida understood it would build upon approval of future grant applications that were initially filed in 2011.

That leads us to where we are today. Over the past several months, the Department has worked with the Department of Management Services, an architecture firm, and a construction firm to move the project forward and attempt to meet the suggested parameters of the new design guide.

Based on this work, the team's assessment of the overall construction cost would raise the cost to build the home from approximately 39 million, which is the authorized grant amount, to more than \$58 million.

In view of this dramatic and unforecasted cost increase, the Department recently sent a letter to

1 VA Secretary Bob McDonald, and I also met with Bob 3 Design Guide parameters. 5 7 8 10 Florida to build the home. 11 12 13 14 COMMISSIONER PUTNAM: Thank you, Governor. 15 16 17 18 19

in person, requesting relief from an incorrect interpretation of the Community Living Center The Secretary has acknowledged the problem, and his office has acknowledged receipt of our request; but as of yesterday afternoon, they continue to work on a response to our request to adhere to either the old design guide parameters or to increase the amount of the grant that they provided to the State of

Do you have any questions on the first part? GOVERNOR SCOTT: Go ahead, Commissioner.

So this 50% cost increase, is it a guideline or is it a code? If you were to ignore the new quideline for this home, since it was approved before they changed the rules on you, would that have consequences with your federal funding?

EXECUTIVE DIRECTOR PRENDERGAST: That's what. we've asked Commissioner --

> GOVERNOR SCOTT: Secretary.

EXECUTIVE DIRECTOR PRENDERGAST:

-- Secretary McDonald to actually answer to us. Because if it is a quideline and it's not a hard

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and fast rule, we've maintained a 99% occupancy rate in our state veterans nursing homes and we continue to get great accolades from AHCA and the Department of Veterans Affairs when they do their inspections, and so we believe that we could build a facility similar to what we built at the Clyde Lassen facility in St. Augustine for far less money and meet all of the necessary standards to fulfill the needs of our veteran community.

COMMISSIONER PUTNAM: Do you have the money?

EXECUTIVE DIRECTOR PRENDERGAST: We do have
the money in our trust fund, Commissioner Putnam,
if there are increased costs.

COMMISSIONER PUTNAM: No, no, no, no, have the Feds transferred the money yet for the Copas home, the 39 million?

EXECUTIVE DIRECTOR PRENDERGAST: Well, the

Fed grant is ready for the two-thirds matching

portion to go and build it under the old

parameters, which is what they approved the grant

at. But now the folks in Washington, D.C., are

telling us that we have to build the home in

accordance with the guidelines, which is not really

a standard, and that's why we've recalled the

action back up to Bob McDonald.

GOVERNOR SCOTT: That's what the Federal VA is saying?

EXECUTIVE DIRECTOR PRENDERGAST: Yes, Governor.

GOVERNOR SCOTT: So they're not giving you -- what they're saying is you're not going to get the money unless you build a more expensive building?

EXECUTIVE DIRECTOR PRENDERGAST: Well, a formal answer has not come back from the Secretary of the Department of Veterans Affairs yet. The staff in the office is under a state of transition right now where the person we've been working with for the past four years is retiring at the end of this week.

And also, the Design Guide that was put together is now under a review by Bob McDonald's staff in Washington, D.C., so there may be a revision to the Design Guide as a consequence of our protest, and other states who are undergoing similar challenges protesting the strict interpretation that the folks at the VA central office have actually put forward and tried to force us to adhere to.

GOVERNOR SCOTT: And they haven't told you a timeframe when you're going to get a response?

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EXECUTIVE DIRECTOR PRENDERGAST: No, Governor, I did inquire yesterday afternoon before the end of the day, and it is in Bob McDonald's hopper, and he just has not responded back to us yet.

GOVERNOR SCOTT: You assume on top of that, if you look at what Cissy Proctor said, as far as all of the construction going on in the state, I assume construction costs are going up at the same time, even if you use the old guidelines.

EXECUTIVE DIRECTOR PRENDERGAST: Well, yes, Governor, we have; and we actually -- when those actually were assessed initially, that's why we went back in and we went ahead and sought the approval to go with a 10% variance in the cost of construction.

But the thing that a lot of folks have overlooked in Washington, D.C., that we are very conscious of, is that the Clyde Lassen home was built at the height of the construction boom when costs were far greater than in other parts of the country. Well, as the economy has continued to recover, the costs still have not caught back up to where we were at the point in time when the Clyde Lassen home was built. So we feel that we should be able to build that home for an

approximate price tag of \$39 million, if we were able to use the standards that we used when we built the Clyde Lassen home.

COMMISSIONER PUTNAM: Congressman Miller ought to be able to assist on this as Chairman of the Veterans Affairs Committee.

EXECUTIVE DIRECTOR PRENDERGAST: Yes, absolutely, Commissioner Putnam. And I have approached Congressman Miller about that, and I'm waiting on a reply from him as well.

GOVERNOR SCOTT: So do you need any help from us? Because we all know -- I know Bob McDonald, and we all know Congressman Miller, so do you need any help from any of us?

EXECUTIVE DIRECTOR PRENDERGAST: Well,

Governor, I think at this point right now, it would

not be a preemptive move if you went ahead and

reached out to Bob McDonald now that we have

formally brought this before the Cabinet for a

discussion, because Bob needs to understand that

this is one of the states with the greatest need,

and I've briefed him on this.

And yet there's another bureaucratic impediment that has been put in place out there that was never staffed and never was really cost

1 estimated for the states to be able to go ahead and, you know, either reapply for the grant or for 3 us to be able to come back and tell you that the Federal VA quideline is not a quideline, it is 5 actually a standard or a rule; and, therefore, 6 we've got to go back and increase the grant money, 7 because we could have gone through the process and 8 gotten the money if that would have been necessary. GOVERNOR SCOTT: Can you just get a timeline 10 of the conversations you've had and get it to 11 Kristin, and I'll call him this afternoon? 12 EXECUTIVE DIRECTOR PRENDERGAST: We'll do 13 that, Governor. 14 GOVERNOR SCOTT: I can call him this 15 afternoon. 16 EXECUTIVE DIRECTOR PRENDERGAST: Thank you. 17 GOVERNOR SCOTT: Do you need any of us to call 18 Congressman Miller? 19 EXECUTIVE DIRECTOR PRENDERGAST: I think it 2.0 would be appropriate if one or all of you called --21 ATTORNEY GENERAL BONDI: I'll call him, too. 22 EXECUTIVE DIRECTOR PRENDERGAST: 23 Congressman Miller as well to help us weigh in on 2.4 that, while we've got the opportunity and while the

Federal VA budget is still being worked through the

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committees and both Houses.

GOVERNOR SCOTT: Will you just make sure each of our offices get the details so when we call them we know the exact details?

EXECUTIVE DIRECTOR PRENDERGAST: We'll get all the details for you.

GOVERNOR SCOTT: Okay. All right.

EXECUTIVE DIRECTOR PRENDERGAST: Okay.

Thank you.

Turning to the second item in our homes update, we do have some great news to share with you today. President Obama recently signed HR 4056 into law to transfer the U.S. Department of Veterans Affairs-owned property located in the Orlando Metro community at the Lake Baldwin campus of the former VA medical center. And that facility is a facility we briefed you on several years ago that's been working its way through the process to be excessed to the needs of the Federal VA and destined to be turned over to the State for us to use as a, not nearly turnkey but pretty close to, skilled nursing facility that was built under the parameters of the old paradigm for nursing homes.

And as we have worked our way through that,

Congressman Mica carried the bill in the House and

we got it passed in the Senate, and in 20 days' time the legislation was signed and turned into law providing the State an opportunity to harvest this facility over in the Orlando community and turn it into a nursing home at a future date.

The effort to transfer this property did begin in 2011, and at this time we know that the facility will require a kitchen and laundry facility on the campus that does not exist there now. And the reason for that is the standalone community living center used logistic support from the Bay Pines VA Veteran Medical Center for laundry capability, and they also used the kitchen at the clinic to provide the hot meals for the residents in the home.

So in order for the home to stand alone as a State facility, we'll have to put that into the process of planning as we continue to do our assessments.

Tim Liezert has been very helpful in this process, and as well as Bob McDonald has been very helpful in this process to be able to provide this opportunity for the State to harvest this facility.

We also spoke on the phone last -- two weeks ago with senior staff from the Department of Veterans Affairs in DC's real estate office to

determine a way to transfer the land from the

Federal Government to the State of Florida. We

anticipate this process to take roughly 18 to

24 months, and we are currently waiting on a

timeline from the Federal VA to find out what the

actual process is to transfer the property to the

State so that the agency can then present it to you

at a future Cabinet meeting.

COMMISSIONER PUTNAM: So you got the law changed in 20 days, and it takes them two years to sign the deed?

EXECUTIVE DIRECTOR PRENDERGAST: Well, it's a little more complicated than that. I think we can expedite it, Commissioner Putnam, but the Federal VA is presently using the old community living center, the skilled nursing home for swing space as they open more of the clinics out at the Lake Nona campus of the new flagship VA medical center over in Orlando.

Ultimately, they were going to board that up and excess all of the property, but a subsequent review has led them to determine that the Federal VA is going to keep three VA outpatient clinics right there in that old medical center campus, which was a Navy clinic back at the time

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before it was BRAC'd back in the '90s, I believe.

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So they still have no use ultimately in the long-term for the nursing home, and that's why it makes it a really outstanding opportunity for us to harvest that for that community over there, which our assessment reveals that we could fill those beds nearly immediately and keep those beds filled for the next 25 years serving our veterans over there.

At the end, this saves the taxpayers of the State of Florida \$40 million for us to be able to go in and take this facility and continue to use it for the purpose that the money was originally appropriated for and authorized to do to serve that community of veterans over there.

So this is a huge coup for the Federal VA, and according to the folks that have been around for a long time, it's never been done where they've given a facility like this that's in as near a pristine capability state over to a State for the State to go in and then turn it into a skilled nursing home.

Are there any questions about the skilled nursing home?

GOVERNOR SCOTT: Does anybody have any questions?

(NO RESPONSE).

GOVERNOR SCOTT: No.

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EXECUTIVE DIRECTOR PRENDERGAST: In closing, Governor Scott and members of the Cabinet, since 2011 and under your watch, this Agency has served 526,000 unique veterans. We have provided more than 3,042,000 services to veterans, their family members or their survivors; and we facilitated the delivery of \$76.6 billion to our veteran community and our military retirees right here in the Sunshine State.

Our nursing homes have earned six five-star rankings from the Centers for Medicare and Medicaid Services and a Governor's Gold Seal award. And in addition, we've maintained a 99% occupancy rate.

And, Governor, as you mentioned earlier when Cissy was up here talking about the great employment opportunities out there for our citizens in this state, more than 151,000 of Florida's veterans have found careers in our economy since you took office.

For that, Florida's veterans and Naomi and I are eternally grateful for your leadership and service to this community of veterans, and we thank

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1	you from the very bottom of our hearts for allowing
2	this privilege to serve you and our community of
3	veterans all across this great state. Thank you
4	and God bless you all.
5	GOVERNOR SCOTT: Thank you.
6	(APPLAUSE).
7	GOVERNOR SCOTT: Mike, why don't you come up
8	and get a picture?
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## Summary of LBR Issue, By Recurring & Non-Recurring, By Funding Source

			G	General Rever	nue		State 1	TF.		Federal Grants TF	Total	FY 2017-18 Re	quest
Short Issue Title	Prio	rity / BE	Recurring	Non- Recurring	Total	Recurring	Non- Recurring	Total	Trust Fund *	Non- Recurring	Recurring	Non- Recurring	Total
Capital Improvement Plan (CIP)	1	Homes					\$ 2,000,000	\$ 2,000,000	SHV TF			\$ 2,000,000	\$ 2,000,000
Increase Capacity - Construction of SVNH #7, Ardie Copas	2	Homes		\$6,542,792	\$ 6,542,792		\$ 7,000,000	\$ 7,000,000	O&M TF	\$25,150,900		\$38,693,692	\$38,693,692
Increase Capacity - Renovation of SVNH #8, Lake Baldwin							\$ 3,036,950	\$ 3,036,950	SHV TF	\$ 5,640,050		\$ 8,677,000	\$ 8,677,000
Initial Staffing/Start Up Operations Funding SVNHs #7 and #8	3	Homes				\$ 2,960,108	\$ 641,696	\$ 3,601,804	O&M TF		\$ 2,960,108	\$ 641,696	\$ 3,601,804
Transfer Funding for Food Products	4	Homes				\$ 96,736 \$ (96,736)		\$ 96,736 \$ (96,736)	O&M TF		\$ 96,736 \$ (96,736)		\$ 96,736 \$ (96,736)
Furniture and Equipment	5	Homes					\$ 1,094,300 \$ 41,700	\$ 1,094,300 \$ 41,700	SHV TF G&D TF			\$ 1,094,300 \$ 41,700	\$ 1,094,300 \$ 41,700
Transfer Funding for Competitive Pay Offset	6	Homes				\$ 1,120,970 \$(1,120,970)		\$ 1,120,970 \$ (1,120,970)	O&M TF		\$ 1,120,970 \$(1,120,970)		\$ 1,120,970 \$ (1,120,970)
Replacement of Wireless System	7	EDSS					\$ 168,944	\$ 168,944	O&M TF			\$ 168,944	\$ 168,944
10 New FTEs - Veterans' Claims Examiners (VCEs)	8	B&A				\$ 700,280	\$ 56,908	\$ 757,188	O&M TF		\$ 700,280	\$ 56,908	\$ 757,188
Increase in Base Budget (BB) for Contracted Services	9	Homes				\$ 987,884		\$ 987,884	O&M TF		\$ 987,884		\$ 987,884
Salaries & Benefits	10	Homes				\$ 648,161		\$ 648,161	O&M TF		\$ 648,161		\$ 648,161
Fair Labor Standards Act	10	B&A	\$ 62,345		\$ 62,345	\$ 20,718		\$ 20,718	O&M TF		\$ 83,063		\$ 83,063
(FLSA) Overtime		EDSS	\$ 24,424		\$ 24,424						\$ 24,424		\$ 24,424
FIFV Workforce Training Grants	11	FIFV		\$1,000,000	\$ 1,000,000							\$ 1,000,000	\$ 1,000,000
FIFV Entrepreneur Training	12	FIFV		\$ 500,000	\$ 500,000							\$ 500,000	\$ 500,000
1 New IT FTE	13	EDSS				\$ 93,480	\$ 5,932	\$ 99,412	O&M TF		\$ 93,480	\$ 5,932	\$ 99,412
Replacement of 2 Transport Vans	14	Homes					\$ 163,000	\$ 163,000	G&D TF			\$ 163,000	\$ 163,000
FIFV Operations	15	FIFV	\$413,220	\$ 11,100	\$ 424,320						\$ 413,220	\$ 11,100	\$ 424,320
Total All			\$499,989	\$8,053,892	\$ 8,553,881 14,5%	\$ 5,410,631	\$14,209,430	\$ 19,620,061 33.3%	N/A	\$30,790,950 52.2%	\$ 5,910,620 10.0%	\$53,054,272 90.0%	\$58,964,892
% of Total Request		j			14.5%			33.3%	j	34.2%	10.0%	30.0%	

\* Legend:

<u>O&M TF</u> - Operations and Maintenance Trust Fund <u>SHV TF</u> - State Homes for Veterans Trust Fund <u>G&D TF</u> - Grants and Donations Trust Fund <u>SVNH</u> - State Veterans' Nursing Home  $\underline{BE}$  - Budget Entity;  $\underline{BB}$  - Base Budget  $\underline{TF}$  - Trust Fund

 $\underline{\text{VCEs}}$  - Veterans Claims Examiners  $\underline{\text{FTE}} \text{ - Full Time Equivalent position}$ 

FLSA - Fair Labor Standards Act I&R - Information

and Research

Budget Entity: Homes - Homes Program

<u>B&A</u> - Division of Veterans' Benefits & Assistance <u>EDSS</u> - Executive Direction & Support Services <u>FIFV</u> - Florida Is For Veterans Inc.



ADDITIONAL ANALYST(S):

LEGAL ANALYST:

FISCAL ANALYST:

Jessica Kraynak

Chuck Faircloth

# 2017 AGENCY LEGISLATIVE BILL ANALYSIS DEPARTMENT OF VETERANS' AFFAIRS

BILL INFORMATION						
BILL NUMBER:						
BILL TITLE:	Relating t	o the Divisions within th	ne De	epartment of Veterans' Affairs		
BILL SPONSOR:						
EFFECTIVE DATE:	Upon beco	oming law				
COMMIT	TEES OF R	<u>EFERENCE</u>		CURRENT COMMITTEE		
1)	ILLO OI K	LIENEHOL		OOKKENT GOMMITTEE		
2)						
3)				SIMILAR BILLS		
4)				BILL NUMBER:		
5)				SPONSOR:		
PREVI	OUS LEGIS	SLATION		IDENTICAL BILLS		
BILL NUMBER:				BILL NUMBER:		
SPONSOR:				SPONSOR:		
YEAR:						
LAST ACTION:				Is this bill part of an agency package? Yes		
		BILL ANALYSIS	SINF	FORMATION		
DATE OF ANALYSIS	S:	8/17/2016				
LEAD AGENCY ANA	ALYST:	Roy Clark				

### **POLICY ANALYSIS**

### 1. EXECUTIVE SUMMARY

This proposed bill updates the organizational structure of the Florida Department of Veterans' Affairs, to include a Division of Homes.

### 2. SUBSTANTIVE BILL ANALYSIS

### 1. PRESENT SITUATION:

Currently, the Department of Veterans' Affairs has two divisions: The Division of Administration and Public Information and the Division of Veterans' Benefits and Assistance. The organizational statute for the Department (F.S. 20.37) does not list a Division of Homes.

### 2. EFFECT OF THE BILL:

This proposed bill creates a Division of Homes within the Department of Veterans' Affairs, making three divisions total.

# 3. DOES THE LEGISLATION DIRECT OR ALLOW THE AGENCY/BOARD/COMMISSION/DEPARTMENT TO DEVELOP, ADOPT, OR ELIMINATE RULES, REGULATIONS, POLICIES, OR PROCEDURES?

If yes, explain:	No.
What is the expected impact to the agency's core mission?	None.
Rule(s) impacted (provide references to F.A.C., etc.):	None.

### 4. WHAT IS THE POSITION OF AFFECTED CITIZENS OR STAKEHOLDER GROUPS?

List any known proponents and opponents:	Unknown at this time.
Provide a summary of the proponents' and opponents' positions:	

### 5. ARE THERE ANY REPORTS OR STUDIES REQUIRED BY THIS BILL?

If yes, provide a description:	No.
Date Due:	
Bill Section Number(s):	

# 6. ARE THERE ANY GUBERNATORIAL APPOINTMENTS OR CHANGES TO EXISTING BOARDS, TASK FORCES, COUNCILS, COMMISSION, ETC. REQUIRED BY THIS BILL?

Board:	No.
Board Purpose:	
Who Appoints:	

Appointee Term:	<u> </u>							
Appointed Form.								
Changes								
Changes:								
Bill Section Number(s):								
FISCAL ANALYSIS								
1. WHAT IS THE FISCAL IM	PACT TO LOCAL GOVERNMENT?							
Revenues:								
Revenues.	No fiscal impact.							
- 20	151/2							
Expenditures:	N/A							
Does the legislation	No.							
increase local taxes or fees?								
If yes, does the legislation provide for a local								
referendum or local								
governing body public vote								
prior to implementation of								
the tax or fee increase?								
2. WHAT IS THE FISCAL IM	PACT TO STATE GOVERNMENT?							
Revenues:	No fiscal impact.							
Expenditures:	None.							
Experiences.	None.							
Does the logiclation contain								
Does the legislation contain a State Government								
appropriation?	No.							
If yes, was this	1							
appropriated last year?								
2 MANUATIO THE EIGONI IMI	DACT TO THE DDIVATE OFOTODO							
	PACT TO THE PRIVATE SECTOR?							
Revenues:	No fiscal impact.							
Expenditures:	None.							
Other:								
4. DOES THE BILL INCREAS	SE OR DECREASE TAXES, FEES, OR FINES?							
Does the bill increase	No.							
taxes, fees or fines?	NO.							
	TAL.							
Does the bill decrease taxes, fees or fines?	No.							
· ·	T NIZA							
What is the impact of the increase or decrease?	N/A							
Bill Section Number:								

	TECHNOLOGY IMPACT	
Does the legislation impact the agency's technology systems (i.e., IT support, licensing software, data storage, etc.)?	No.	
If yes, describe the anticipated impact to the agency including any fiscal impact.		
	FEDERAL IMPACT	
Does the legislation have a federal impact (i.e. federal compliance, federal funding, federal agency involvement, etc.)?	No.	
If yes, describe the anticipated impact including any fiscal impact.		

LEGAL - GENERAL COUNSEL'S OFFICE REVIEW					
Issues/concerns/comments and recommended action:	This proposed amendment of Section 20.37, Fla. Stat., creates a Division of Homes within the Department of Veterans' Affairs by adding a subsection (c) to the instant statute. This change more closely aligns the FDVA organizational structure with its actual operational structure. There are no legal issues or concerns with this amendment.				

1	A bill to be entitled
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4	Be It Enacted by the Legislature of the State of Florida:
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6	Section 1. Subsection (2) of section 20.37, Florida
7	Statutes, is amended to read:
8	20.37 Department of Veterans' Affairs There is created a
9	Department of Veterans' Affairs.
LO	(2) The following divisions, and bureaus within these
L1	divisions, of the Department of Veterans' Affairs are
L2	established:
L3	(a) Division of Administration and Public Information.
L4	1. Bureau of Information and Research.
L5	(b) Division of Veterans' Benefits and Assistance.
L6	1. Bureau of Veteran Claims Services.
L7	2. Bureau of Veteran Field Services.
L8	3. Bureau of State Approving for Veterans' Training.
L9	(c) Division of Homes.
20	Section 2. This act shall take effect upon becoming law.
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# 2017 AGENCY LEGISLATIVE BILL ANALYSIS DEPARTMENT OF VETERANS' AFFAIRS

BILL INFORMATION						
BILL NUMBER:						
BILL TITLE:	Relating to the Trust Funds with	in the Department of Veterans' Affairs				
BILL SPONSOR:						
EFFECTIVE DATE:	Upon becoming law					
COMMITT	EES OF REFERENCE	CURRENT COMMITTEE				
1)						
2)						
3)		SIMILAR BILLS				
4)		BILL NUMBER:				
5)		SPONSOR:				
PREVIO	OUS LEGISLATION	IDENTICAL BILLS				
BILL NUMBER:		BILL NUMBER:				
SPONSOR:		SPONSOR:				
YEAR:						
LAST ACTION:		Is this bill part of an agency package?  Yes				
BILL ANALYSIS INFORMATION						
DATE OF ANALYSIS	8/17/2016					

BILL ANALYSIS INFORMATION		
DATE OF ANALYSIS:	8/17/2016	
LEAD AGENCY ANALYST:	Roy Clark	
ADDITIONAL ANALYST(S):	Jessica Kraynak	
LEGAL ANALYST:	Chuck Faircloth	
FISCAL ANALYST:		

### **POLICY ANALYSIS**

### 1. EXECUTIVE SUMMARY

This proposed bill expands the authorized use of funds from the Operations and Maintenance Trust Fund within the Department of Veterans' Affairs.

### 2. SUBSTANTIVE BILL ANALYSIS

### 1. PRESENT SITUATION:

Currently, the Operations and Maintenance Trust Fund receives moneys for the care of residents from the United States Department of Veterans Affairs and all such moneys must be expended for the purpose of operating and maintaining the home (F.S. 296.11 and 296.38). In accordance with, Sec. 320.089(1)(c), Fla. Stat., the fund is authorized to receive moneys from the sale of the Woman Veterans License Plate and any revenue generated from the sale of this plate shall be used solely for the purpose of creating and implementing programs to benefit woman veterans.

### 2. EFFECT OF THE BILL:

This proposed bill will expand the use of moneys in the Operations and Maintenance Trust Fund within the Department of Veterans' Affairs to include construction, renovations, and creating and implementing programs to benefit women veterans.

# 3. DOES THE LEGISLATION DIRECT OR ALLOW THE AGENCY/BOARD/COMMISSION/DEPARTMENT TO DEVELOP, ADOPT, OR ELIMINATE RULES, REGULATIONS, POLICIES, OR PROCEDURES?

If yes, explain:	No.
What is the expected impact to the agency's core mission?	This will allow FDVA more flexibility to better serve the veterans of the State of Florida by transferring monies deposited in the trust fund.
Rule(s) impacted (provide references to F.A.C., etc.):	None.

### 4. WHAT IS THE POSITION OF AFFECTED CITIZENS OR STAKEHOLDER GROUPS?

List any known proponents and opponents:	Unknown.
Provide a summary of the proponents' and opponents' positions:	Unknown.

### 5. ARE THERE ANY REPORTS OR STUDIES REQUIRED BY THIS BILL?

If yes, provide a description:	No.
Date Due:	
Bill Section Number(s):	

# 6. ARE THERE ANY GUBERNATORIAL APPOINTMENTS OR CHANGES TO EXISTING BOARDS, TASK FORCES, COUNCILS, COMMISSION, ETC. REQUIRED BY THIS BILL?

Board:	No.

	Board Purpose:				
	Who Appoints:				
	Appointee Term:				
	Changes:				
	Bill Section Number(s):				
		FISCAL ANALYSIS			
1	1. WHAT IS THE FISCAL IMPACT TO LOCAL GOVERNMENT?				
	Revenues:	No fiscal impact.			
	Expenditures:	None.			
	Does the legislation increase local taxes or fees?	No.			
	If yes, does the legislation provide for a local referendum or local governing body public vote prior to implementation of the tax or fee increase?				
2. WHAT IS THE FISCAL IMPACT TO STATE GOVERNMENT?					
	Revenues:	No fiscal impact.			
	Expenditures:	N/A			
	Does the legislation contain a State Government appropriation?	No.			
	If yes, was this appropriated last year?				
3	. WHAT IS THE FISCAL IMF	PACT TO THE PRIVATE SECTOR?			
	Revenues:	No fiscal impact.			
	Expenditures:	N/A			
	Other:				
4		SE OR DECREASE TAXES, FEES, OR FINES?			
	Does the bill increase taxes, fees or fines?	No.			
	Does the bill decrease taxes, fees or fines?	No.			

compliance, federal funding, federal agency involvement,

anticipated impact including

If yes, describe the

any fiscal impact.

etc.)?

What is the impact of the increase or decrease?	N/A		
Bill Section Number:			
	<u>,                                      </u>		
TECHNOLOGY IMPACT			
Does the legislation impact the agency's technology systems (i.e., IT support, licensing software, data storage, etc.)?	No.		
If yes, describe the anticipated impact to the agency including any fiscal impact.			
	FEDERAL IMPACT		
Does the legislation have a federal impact (i.e. federal	No		

### **ADDITIONAL COMMENTS**

# LEGAL - GENERAL COUNSEL'S OFFICE REVIEW

Issues/concerns/comments and recommended action:

This bill amends Sections 296.11 and 296.38, Fla. Stat., to add purposes for which Operations and Maintenance Trust Fund monies can be expended by FDVA Veterans Nursing Homes (s. 296.38) and Veterans Domiciliary Home (s. 296.11). The bill creates language allowing trust fund monies to be expended for "construction, renovations, and creating and implementing programs to benefit women veterans". The bill will give FDVA more flexibility in how it expends O&M trust fund monies for construction and maintenance of the state's veteran nursing homes and domiciliary. The bill also allows FDVA to expend funds to create and implement programs to benefit women veterans in both types of facilities. There are no legal issues or concerns with the bill.

BILL ORIGINAL YEAR

A bill to be entitled

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (1) of section 296.11, Florida Statutes, is amended to read:

296.11 Funds of home and disposition of moneys.-

(1) The home shall deposit all moneys which it receives for care of residents from the United States Department of Veterans Affairs and residents into the Operations and Maintenance Trust Fund. All such moneys must be expended for the purpose of operating and maintaining the home, construction, renovations, and creating and implementing programs to benefit women veterans subject to the requirements of chapter 216.

Section 2. Subsection (1) of section 296.38, Florida Statutes, is amended to read:

296.38 Funds of home and disposition of moneys.-

(1) The home shall deposit all moneys which it receives for care of residents from the United States Department of Veterans Affairs and residents into the Operations and Maintenance Trust Fund. All such moneys must be expended for the purpose of operating and maintaining the home, construction, renovations, and creating and implementing programs to benefit women veterans subject to the requirements of chapter 216.

Section 3. Subsection (3) of Section 20.375, Florida

BILL	ORIGINAL	YEAR
DILL	ONIGITAL	I L/ \I

27	Statutes,	is	amended	to	read:

- 20.375 Department of Veterans' Affairs; trust funds.— The following trust funds shall be administered by the Department of Veterans' Affairs:
  - (3) Operations and Maintenance Trust Fund.
- (a) Funds to be credited to and uses of the trust fund shall be administered in accordance with the provisions of ss. 215.32, 296.11, and 296.38, and 320.089(1)(c).
  - Section 4. This act shall take effect upon becoming law.

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## State of Florida

### DEPARTMENT OF VETERANS' AFFAIRS

### Office of the Executive Director

The Capitol, Suite 2105, 400 South Monroe Street Tallahassee, FL 32399-0001 Phone: (850) 487-1533 Fax: (850) 488-4001 www.FloridaVets.org Rick Scott
Governor
Pam Bondi
Attorney General
Jeff Atwater
Chief Financial Officer
Adam Putnam
Commissioner of Agriculture

September 8, 2016

## **MEMORANDUM**

**TO:** Honorable Rick Scott

Honorable Pam Bondi Honorable Jeff Atwater Honorable Adam Putnam

**FROM:** Florida Department of Veterans' Affairs

Glenn Sutphin, Executive Director

**SUBJECT:** Florida Veterans' Hall of Fame – Class of 2016

The agency is pleased to recommend the following eleven veterans for induction into the 2016 Florida Veterans' Hall of Fame:

- Reubin Askew, 1<sup>st</sup> Lt. USAF
- LeRoy Collins, LT j.g. USN
- Jordon Corbett, Sgt. USA
- Kevin Delaney, RADM USN (Ret)
- Dennis Freytes, Lt. Col. USA (Ret)
- David Goetsch, SGT, USMC

- Spessard Holland, Capt. Army Air Corps
- William Proctor, Capt. USAR
- Washington Sanchez, COL USA (Ret)
- John Stewart, CMSgt USAF (Ret)
- Frederick Taylor, Jr. Lt. Col. USA (Ret)

If you have any questions, please call my Cabinet and Legislative Affairs Director, Roy Clark, at (850) 487-1533 ext. 7723.

cc: Kristin Olson, Director of Cabinet Affairs Executive Office of the Governor

> Cynthia Kelly, Director Governor's Office of Policy and Budget